

EQUALITY IMPACT ASSESSMENT

Banbury Town centre Public Spaces Protection Order (PSPO)

Executive - November 2016

Equality Impact Assessments

CONTENTS

APPENDIX 1 STAGE 1	INITIAL SCREENING DETAILS	3
STAGE 1 INITIAL	SCREENING ASSESSMENT	4
		_
STAGE 1 NARRATIVE	OHESTION NARRATIVE	-5

Equality Impact Assessment

APPENDIX 1 STAGE 1 - INITIAL SCREENING DETAILS ASSESSING POLICIES AND ACTIVITIES - GUIDANCE FOR STAFF

Notes

1. As a result of this exercise, you will have checked that your policy or activity does not have adverse impact on equality groups and you will have identified relevant action that you need to take, and the likely costs/resources associated with any improvement. The equality groups covered are at present: Disability, Gender Reassignment, Pregnancy and Maternity, Race, Religion or Belief, Sex, Sexual Orientation, Age & Marriage or Civil Partnership.

Note. This is not simply a paper exercise - it is designed to make sure that your policy or activity is delivered fairly and effectively to all sections of our local community.

- 2. Please note that the Council is required to publish the results of these assessments, and updates, therefore **your completed Appendices may be public documents.**
- 3. Appendix 1 questionnaire (to be completed for each relevant Strategy, Policy or Service Development) is for use regardless of whether your policy or activity is aimed at external customers or internal staff.

Please tick/delete as appropriate: Is this EIA for a,					
Strategy		New/Existing			
Policy	X	New	х		
Service Development		New/Existing			
Name of Strategy, Policy or Service Development: Banbury Town centre Public Spaces Protection Order (PSPO) AIMS, OBJECTIVES & PURPOSE OF THE POLICY OR ACTIVITY:					
To propose the making of a Public Space Protection Order (PSPO) in Banbury Town centre to prevent the detrimental effect of begging, drinking and sleeping rough on those who reside, work and visit the town centre.					

PLEASE LIST THE MAIN STAKEHOLDERS/BENEFICIARIES IN TERMS OF THE RECIPIENTS OF THE ACTIVITY OR THE TARGET GROUP AT WHOM THE POLICY IS AIMED:

The Banbury Town Centre community, including those who work and visit the town.

IF THE ACTIVITY IS PROVIDED BY ANOTHER DEPARTMENT, ORGANISATION, PARTNERSHIP OR AGENCY ON BEHALF OF THE AUTHORITY, PLEASE GIVE THE NAMES OF THESE ORGANISATIONS/AGENCIES:

Cherwell District Council and Thames Valley Police

LEAD OFFICER: Mike Grant TEL: 01295 227989

SERVICE AREA: Safer Communities DIRECTORATE: Public Protection

ASSESSMENT DATE: 31/08/2016 ASSESSMENT REVIEW DATE: 31/08/2017

Equality Impact Assessment

STAGE 1 - INITIAL SCREENING ASSESSMENT

Q	Screening Questions	Y/N
1.	Does the policy or activity knowingly prevent us in anyway from meeting our statutory equality duties under the 2010 Equality Act?	N
2	Is there any evidence that any part of the proposed policy or activity could discriminate unlawfully, directly or indirectly, against particular equality groups?	
3	Is there any evidence that information about the policy or activity is not accessible to any equality groups?	N
4	Has the Council received any complaints about the policy or activity under review, in respect of equality issues?	N
5	Have there been any recommendations in this area arising from, for example, internal/external audits or scrutiny reports?	N
6	Will the proposed policy or activity have negative consequences for people we employ, partner or contract with?	N
7	This Strategy, Policy or Service Development has an impact on other council services i.e. Customer Services and those services have not yet been consulted.	N
8	Will there be a negative impact on any equality groups? If so please provide brief details below.	
0	Equality Impact: Evidence: Disability Gender Reassignment Pregnancy & Maternity Race Religion or Belief Sex Sexual Orientation Age Marriage & Civil Partnership	N N N N N N N
9	Is the proposed policy or activity likely to have a negative affect on our relations with certain equality groups or local community? If so please explain.	N
10	There has been no consultation with equality groups about this policy or activity? Answer yes if you agree with this statement. If there has been consultation, please list the equality groups you have consulted with: Public Consultation	N
11	Has this assessment missed opportunities to promote equality of opportunity and positive attitudes?	N
12	The Council has not paid due regard to rights of the freedom of expression and assembly as per the Human Rights Act.	N

Equality Impact Assessment

Please detail below your evidence which has determined whether you have answered either Yes or No to the initial screening questions.

Does the policy or activity knowingly prevent us in anyway from meeting our statutory equality duties under the £2010 Equality Act? St. there any evidence that any part of the proposed policy or activity could discriminate equality groups? Is there any evidence that any part of the proposed policy or activity could discriminate equality groups? Is there any evidence that any part of the proposed policy or activity could discriminate equality groups? Is there any evidence that any part of the proposed policy or activity could discriminate equality groups? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Is there any evidence that information about the policy or activity or accessible to any equality groups? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity is not accessible to any equality g	Screening Questions	Screening Narrative
specifically, begging which is a criminal offence, rough sleeping and drinking alcohol in the prohibited area. This order is pertinent to the community as a whole, no specific groups are affected. With regard to rough sleeping and homelessness individuals have the legal right to make a formal homeless application so the local authority can assess what if any statutory duties may be owed to them. Only those who are deemed to be in 'priority need' as defined by the legislation are owed statutory emergency accommodation duties. For those who are not owed statutory accommodation duties the authority there is emergency provision via the Oxfordshire Homeless Pathway. Preference for access to the pathway is for those who are verified as rough sleeping and in order to comply with this Cherwell fund an Outreach Team who responds to any reports of rough sleepers. Once someone is verified they are advised of their options and the appropriate referrals are made outled. Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Has the Council received any complaints about the policy or activity under review, in respect of equality issues? Has there been any recommendations in this area arising from, for example, internal/external audits or scrutiny reports? Will the proposed policy or activity have negative consequences for people we employ, partner or contract with? No, no formal complaints regarding the potential PSPO have been received. No, no recommendations regarding the potential PSPO have been received. No, the PSPO if implemented will provide the Police and the Council with the opportunity to tackle anti-social behaviour and criminality in the day and night time conomies. All services within the council have been consulted. It is an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will	anyway from meeting our statutory equality duties under the 2010 Equality Act?	Council meeting its statutory duties under the Equality Act 2010. Monitoring of this order is built into the Council Equality Action Plan which is updated quarterly. The PSPO supports the Councils Regulatory Enforcement policy.
This order is pertinent to the community as a whole, no specific groups are affected. With regard to rough sleeping and homelessness individuals have the legal right to make a formal homeless application so the local authority can assess what if any statutory duties may be owed to them. Only those who are deemed to be in 'priority need' as defined by the legislation are owed statutory accommodation duties. For those who are not owed statutory accommodation duties the authority there is emergency provision via the Oxfordshire Homeless Pathway. Preference for access to the pathway is for those who are verified as rough sleeping and in order to comply with this Cherwell fund an Outreach Team who responds to any reports of rough sleepers. Once someone is verified they are advised of their options and the appropriate referrals are made. The Outreach Team also keep track of 'entrenched' rough sleepers who may previously have refused offers to enter services. Should these individuals change their minds referrals can then be made quickly? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Has the Council received any complaints about the policy or activity under review, in respect of equality issues? Will the proposed policy or activity have negative consequences for people we employ, partner or contract with? This Strategy, Policy or Service Development has an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will there be a negative impact on any equality groups? This order will not affect those who fall within the economies. This order will not affect those who fall within the Protected Characteristics identified within the Equality Act 2010 unless the breach the PSPO.	proposed policy or activity could discriminate unlawfully, directly or indirectly, against particular	specifically, begging which is a criminal offence, rough
individuals have the legal right to make a formal homeless application so the local authority can assess what if any statutory duties may be owed to them. Only those who are deemed to be in 'priority need' as defined by the legislation are owed statutory emergency accommodation duties. For those who are not owed statutory accommodation duties the authority there is emergency provision via the Oxfordshire Homeless Pathway. Preference for access to the pathway is for those who are verified as rough sleeping and in order to comply with this Cherwell fund an Outreach Team who responds to any reports of rough sleepers. Once someone is verified they are advised of their options and the appropriate referrals are made. The Outreach Team also keep track of 'entrenched' rough sleepers who may previously have refused offers to enter services. Should these individuals change their minds referrals can then be made quickly? Is there any evidence that information about the policy or activity is not accessible to any equality groups? Is there any evidence that information about the policy or activity under review, in respect of equality issues? Has the Council received any complaints about the policy or activity under review, in respect of equality issues? Have there been any recommendations in this area arising from, for example, internal/external audits or scrutiny reports? Will the proposed policy or activity have negative constract with? This Strategy, Policy or Service Development has an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will there be a negative impact on any equality groups? All services within the council have been consulted. It is anticipated that the bulk of the enforcement will fall upon the local police and the Safer Communities team. This order will not affect those who fall within the Equality Act 2010 unless the breach the PSPO. No, this order will not affect those who fall within the Equality Act 2010 unless the breach the PSPO.		
policy or activity is not accessible to any equality groups? Has the Council received any complaints about the policy or activity under review, in respect of equality issues? Have there been any recommendations in this area arising from, for example, internal/external audits or scrutiny reports? Will the proposed policy or activity have negative consequences for people we employ, partner or contract with? This Strategy, Policy or Service Development has an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will there be a negative impact on any equality groups? Is the proposed policy or activity likely to have a negative affect on our relations with certain Council website and social media sites, local press, Thames Valley Police website, on street signage and physical officer presence. No, no formal complaints regarding the potential PSPO have been received. No, no recommendations regarding the potential PSPO have been received. No, the PSPO if implemented will provide the Police and the Council with the opportunity to tackle anti-social behaviour and criminality in the day and night time economies. All services within the council have been consulted. It is anticipated that the bulk of the enforcement will fall upon the local police and the Safer Communities team. This order will not affect those who fall within the Protected Characteristics identified within the Equality Act 2010 unless the breach the PSPO. No, this order will not affect those who fall within the Protected Characteristics identified within the Equality		individuals have the legal right to make a formal homeless application so the local authority can assess what if any statutory duties may be owed to them. Only those who are deemed to be in 'priority need' as defined by the legislation are owed statutory emergency accommodation duties. For those who are not owed statutory accommodation duties the authority there is emergency provision via the Oxfordshire Homeless Pathway. Preference for access to the pathway is for those who are verified as rough sleeping and in order to comply with this Cherwell fund an Outreach Team who responds to any reports of rough sleepers. Once someone is verified they are advised of their options and the appropriate referrals are made. The Outreach Team also keep track of 'entrenched' rough sleepers who may previously have refused offers to enter services. Should these individuals change their
the policy or activity under review, in respect of equality issues? Have there been any recommendations in this area arising from, for example, internal/external audits or scrutiny reports? Will the proposed policy or activity have negative consequences for people we employ, partner or contract with? This Strategy, Policy or Service Development has an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will there be a negative impact on any equality groups? Is the proposed policy or activity likely to have a negative affect on our relations with certain have been received. No, no recommendations regarding the potential PSPO have been received. No, the PSPO if implemented will provide the Police and the Council with the opportunity to tackle anti-social behaviour and criminality in the day and night time economies. All services within the council have been consulted. It is anticipated that the bulk of the enforcement will fall upon the local police and the Safer Communities team. This order will not affect those who fall within the Protected Characteristics identified within the Equality Act 2010 unless the breach the PSPO. No, this order will not affect those who fall within the Protected Characteristics identified within the Equality and the protected Characteristics identified within the Protected Characteristics identified within the Equality	policy or activity is not accessible to any equality	Council website and social media sites, local press, Thames Valley Police website, on street signage and
area arising from, for example, internal/external audits or scrutiny reports? Will the proposed policy or activity have negative consequences for people we employ, partner or contract with? This Strategy, Policy or Service Development has an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will there be a negative impact on any equality groups? All services within the council have been consulted. This order will not affect those who fall within the protected Characteristics identified within the negative affect on our relations with certain have been received. No, the PSPO if implemented will provide the Police and the Council with the opportunity to tackle anti-social behaviour and criminality in the day and night time economies. All services within the council have been consulted. It is anticipated that the bulk of the enforcement will fall upon the local police and the Safer Communities team. This order will not affect those who fall within the Protected Characteristics identified within the Equality	the policy or activity under review, in respect of	
Will the proposed policy or activity have negative consequences for people we employ, partner or contract with? This Strategy, Policy or Service Development has an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will there be a negative impact on any equality groups? This order will not affect those who fall within the protected Characteristics identified within the negative affect on our relations with certain No, the PSPO if implemented will provide the Police and the Council with the opportunity to tackle anti-social behaviour and criminality in the day and night time economies. All services within the council have been consulted. It is anticipated that the bulk of the enforcement will fall upon the local police and the Safer Communities team. This order will not affect those who fall within the Protected Characteristics identified within the Protected Characterist	area arising from, for example, internal/external	
has an impact on other council services i.e. Customer Services and those services have not yet been consulted. Will there be a negative impact on any equality groups? This order will not affect those who fall within the Protected Characteristics identified within the Equality Act 2010 unless the breach the PSPO. Is the proposed policy or activity likely to have a negative affect on our relations with certain anticipated that the bulk of the enforcement will fall upon the local police and the Safer Communities team. This order will not affect those who fall within the Equality Act 2010 unless the breach the PSPO. No, this order will not affect those who fall within the Protected Characteristics identified within the Equality	Will the proposed policy or activity have negative consequences for people we employ, partner or	the Council with the opportunity to tackle anti-social behaviour and criminality in the day and night time
groups? Protected Characteristics identified within the Equality Act 2010 unless the breach the PSPO. Is the proposed policy or activity likely to have a negative affect on our relations with certain Protected Characteristics identified within the Equality Protected Characteristics identified within the Equality	has an impact on other council services i.e. Customer Services and those services have not	anticipated that the bulk of the enforcement will fall upon the local police and the Safer Communities team.
negative affect on our relations with certain	groups?	Protected Characteristics identified within the Equality Act 2010 unless the breach the PSPO.

explain.	the public consultation indicate a greater than 90% support for the order.
There has been no consultation with equality groups about this policy or activity? Answer yes if you agree with this statement. If there has been consultation, please list the equality groups you have consulted with:	The council has conducted a wide public consultation for a period of 5 weeks including those who work, reside and visit the Banbury Town Centre. The consultation has also included the Police and Crime Commissioner via Thames Valley Police and the Local Diocese. The Cherwell Local Strategic Partnership made up of the
	public, private, voluntary, faith, community and the Town Council were invited to communicate the consultation and comment.
Has this assessment missed opportunities to promote equality of opportunity and positive attitudes?	No, the lead officer from the outset formed a working panel to discuss and inform the construction of the proposed order seeking advice from key professionals including legal, consultation, equalities, housing needs, safeguarding, community engagement and Thames Valley Police.
The Council has not paid due regard to the rights of the freedom of expression and assembly as per the Human Rights Act.	Those who wish to express their opinions in a public forum or assemble for a lawful protest will not be affected by this order.

Declaration

I am satisfied that an initial screening has been carried out on this policy or activity and an In Depth (Full) Equality Impact Assessment is not required. I understand that the EIA is required by the Council and take responsibility for the completion and quality of this assessment.

Completed by: Mike Grant Date: 31/8/2016 Countersigned by Head of Service: Date: 11/10/2016